Attorneys for Board of Elections

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DUANE MORRIS LLP

J. Manly Parks (74647) Nicholas M. Centrella, Jr. (326127) 30 South 17th Street Philadelphia, PA 19103

Tel.: (215) 979-1000 IMParks@duanemorris.

JMParks@duanemorris.com NMCentrella@duanemorris.com

CAROL ANN CARTER et al.,

Petitioners

VS.

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LEIGH M. CHAPMAN; JESSICA MATHIS,

Respondents

CAROL ANN CARTER et al.,

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VS.

NO. 7 MM 2022

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LEIGH M. CHAPMAN; JESSICA MATHIS,

Respondents

<u>DELAWARE COUNTY BOARD OF ELECTIONS' APPLICATION FOR</u> <u>INTERVENTION</u>

Petitioner, the Delaware County Board of Elections ("Board" or "Intervenor") respectfully submits this Application for Intervention in the proceeding captioned *Carter et al v. Chapman et al.*, No. 7 MM 2022, to oppose the relief requested and in support states as follows:

- 1. On February 24, 202, Leigh M. Chapman (Acting Secretary of the Commonwealth) and Jessica Mathis (Director for the Pennsylvania Bureau of Election Services and Notaries) (collectively, "State Petitioners") filed an Application for Clarification Regarding the Election Calendar for Party Offices ("Application").
- 2. In their Application, the State Petitioners request that this Court issue a clarifying order whereby the election calendar for *all* party offices would follow the same schedule the State Petitioners have proposed for the state legislative calendar. *See* Application at ¶ 5.
- 3. In support the State Petitioners argue that state committee apportionment is "dependent on legislative reapportionment," that "candidates for state and county committees are more similar to state legislative candidates than they are to candidates for statewide and federal offices," and that a "shorter circulation period...should not unduly burden candidates for the Party Offices because...signature requirements for party committee members are relatively low when compared to statewide and congressional candidates." *Id*.
- 4. Missing from State Petitioners' formulation is the interest of county boards of election statewide, including the Board.

THE NOMINATION PETITION PROCESS FOR PRECINCT-LEVEL PARTY OFFICES SHOULD NOT BE FURTHER STAYED

- 5. The State Petitioners' proposal does not specifically address precinct-level party offices but the rationales advanced for the State Petitioners' proposal to maintain a stay for party offices do not apply to precinct-level party offices. The inclusion of precinct-level party offices in the stay is unnecessary and would create immense logistical hurdles for county boards of election, including the Intervenor.
- 6. While state-level candidate positions are dependent on legislative reapportionment, precinct-level nominations and seats are not.¹
- 7. In fact, Precinct boundaries are not in dispute in any county and cannot change until after the November 2022 Election.
- 8. Adopting a state-level calendar for precinct-level seats is therefore unnecessary.
- 9. Granting the State Petitioners' proposed relief as to precinct-level seats would also create logistical chaos that would severely impact precinct-level candidates in the November 2022 Election.
- 10. The filing period for precinct-level committee seats would have normally begun on February 15th and run through March 8th. *See* 25 P.S. § 2868 (setting time for circulating nomination petitions).

¹ The Board agrees with the State Petitioners that state political party offices (whose districts are tied to state legislative districts) will need to wait until the completion of the legislative reapportionment to circulate and file petitions once district lines are determined.

- 11. Postponing the circulation and filing period to the end of March, and requiring the orderly administration of a primary scheduled to be held on May 17, 2022, would result in administrative chaos.
- 12. For example, ballots must be prepared and printed with the names of all candidates in each precinct in time for the primary election.
- 13. Before going to print, proposed ballots are required by law to undergo Logic and Accuracy testing to ensure they work in vote scanning machines. *See* 25 P.S. § 3031.5.
- 14. To perform these tests, the Board must print test decks of each precinct ballot to run through scanners, verify the ballots are properly printed, and verify that the scanners are reading the ballots correctly.
- 15. The Board can only order ballots to be printed for in-precinct voting and mail-in voters (whose ballots must then be mailed to them before the primary) after that testing is completed.
- 16. This process of printing and testing the ballots—a time intensive endeavor—can only begin once the precinct candidates are finalized.
- 17. The sheer number of local party offices and candidates renders the task of preparing and testing the ballots within a compressed time period unworkable.

- 18. For example, Delaware County has 428 precincts, each of which may elect two Democratic precinct committee persons, meaning there are 856 ballot positions open on 428 different ballots. More than two candidates can complete for the two party officer seats in each precinct.
- 19. The Board, therefore, must finalize at least 856 positions with the names of candidates, resolve any objections, create the ballots, print the ballots, and test them for logic and accuracy all before the primary election.
- 20. While the Board has already begun this process, it cannot afford to wait another month to finalize candidates due to a delayed circulation and filing period.
- 21. Adopting this procedure statewide would take the Board's position and multiply it by a factor of 200 statewide. Boards of Election across the state will encounter identical logistical issues, which could severely disrupt the primary election process.

INTERVENTION IS APPROPRIATE

22. Pennsylvania Rule of Civil Procedure 2327 permits intervention "[a]t any time during the pendency of an action" if "such person could have joined as an original party in the action or could have been joined therein" or if "the determination of such action may affect any legally enforceable interest" of the non-party, regardless of whether a judgment would bind the non-party.

23. Here, the Board could have joined as an original party in this action to seek an independent calendar for precinct-level candidates.

24. Additionally, the adoption of the State Petitioners' proposal imposes

on the Board's election administration duties and therefore provides the Board with

an enforceable interest in the determination of this case.

25. The Board therefore respectfully requests that it be permitted to

intervene in this case in order to protect those interests.

Dated: February 25, 2022 Respectfully submitted,

/s/ J. Manly Parks, Esq.

J. Manly Parks (74647) Nicholas M. Centrella, Jr. (326127)

30 South 17th Street

Philadelphia, PA 19103

Tel.: (215) 979-1000

JMParks@duanemorris.com

NMCentrella@duanemorris.com

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/s/ Nicholas M. Centrella, Jr.